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# Information security, cybersecurity and privacy protection — Evaluation criteria for IT security — Patch Management Extension for the ISO/IEC 15408 series and ISO/IEC 18045

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# National foreword

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The UK participation in its preparation was entrusted to Technical Committee IST/33/3, Security Evaluation, Testing and Specification.

A list of organizations represented on this committee can be obtained on request to its committee manager.

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TECHNICAL SPECIFICATION

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# Information security, cybersecurity and privacy protection — Evaluation criteria for IT security — Patch Management Extension for the ISO/IEC 15408 series and ISO/IEC 18045

*Sécurité de l'information, cybersécurité et protection de la vie privée — Critères d'évaluation pour la sécurité des TI — Extension pour la gestion des correctifs concernant la série ISO/IEC 15408 et l'ISO/IEC 18045*

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# Contents

Page

**Foreword** ... **iv**
**Introduction** ... **v**
**1 Scope** ... **1**
**2 Normative references** ... **1**
**3 Terms and definitions** ... **1**
**4 Overview** ... **4**
4.1 Background information ... 4
4.2 Proposed approach ... 6
4.3 Non-public vulnerabilities ... 6
**5 Patch management family** ... **7**
5.1 General ... 7
5.2 Patch management (ALC_PAM) ... 7
5.2.1 Objectives ... 7
5.2.2 Component levelling ... 7
5.2.3 Application notes ... 7
5.2.4 ALC_PAM.1 Patch management ... 8
5.3 Evaluation work units for ALC_PAM ... 9
5.3.1 Action ALC_PAM.1.1E ... 9
**6 Additional guidance for evaluators** ... **13**
6.1 General ... 13
6.2 Class ASE ... 13
6.2.1 ASE_INT ... 13
6.3 Class ADV ... 14
6.3.1 ADV_ARC ... 14
6.3.2 ADV_FSP ... 14
6.3.3 ADV_IMP ... 14
6.3.4 ADV_TDS ... 14
6.4 Class AGD ... 14
6.4.1 AGD_OPE ... 14
6.4.2 AGD_PRE ... 14
6.5 Class ALC ... 14
6.5.1 ALC_CMC ... 14
6.5.2 ALC_CMS ... 15
6.5.3 ALC_DEL ... 15
6.5.4 ALC_DVS ... 16
6.5.5 ALC_FLR ... 16
6.5.6 ALC_LCD ... 16
6.5.7 ALC_TAT ... 16
6.6 Class ATE ... 17
6.6.1 ATE_COV ... 17
6.6.2 ATE_DPT ... 17
6.6.3 ATE_IND ... 17
6.7 Class AVA ... 17
6.7.1 AVA_VAN ... 17
**Annex A** (informative) **Options for evaluation authorities** ... **18**
**Annex B** (informative) **Template for the security relevance report** ... **21**
**Annex C** (informative) **ALC_PAM PMD examples** ... **22**
**Annex D** (informative) **Patch management functional package example** ... **25**
**Bibliography** ... **36**

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# Foreword

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This document was prepared by Joint Technical Committee ISO/IEC JTC 1, *Information technology*, Subcommittee SC 27, *Information security, cybersecurity and privacy protection.*

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# Introduction

The ISO/IEC 15408 series is intended to be used to evaluate the assurance of IT products. While the ISO/IEC 15408 series can be used to perform an initial evaluation of an IT product, it does not support a differential security evaluation of that product, subsequent to one or several patches being applied to it. Neither the ISO/IEC 15408 series nor ISO/IEC 18045 contain dedicated methods or evaluation activities which would support the evaluation of changes or updates.

Some of these aspects were addressed by users of the ISO/IEC 15408 series, in particular evaluation authorities, but also within the mutual recognition agreements (e.g. Common Criteria Recognition Arrangement). In many real-world use-cases, developers provide updated or patched target of evaluations (TOEs), but the effort to re-certify these versions has mostly been avoided.

This problem of patch management and its related components are missing from the current ISO/IEC 15408 series and ISO/IEC 18045. To address this problem, requirements and recommendations are needed on how to regain assurance of an updated target of evaluation in a standardized and widely accepted way e.g. in terms of effort and costs.

This document collects discussions and experience from the experts involved in the ISO/IEC 15408 series and ISO/IEC 18045, to address the evaluation of the patch management during the evaluation of the initial TOE in a standardized way. This document also discusses alternatives for the evaluation of patched TOEs, although it does not provide a standardized approach.

This document is intended to be used as an extension to the ISO/IEC 15408 series and ISO/IEC 18045.

Clause 5 includes the definition of the new patch management assurance family following the structure defined in the ISO/IEC 15408 series and ISO/IEC 18045. Clause 6 includes additional guidance for the evaluators of the initial target of evaluation (TOE). Annex A summarizes experiences in evaluation schemes as options for adoption.

NOTE This document uses bold and italic type in some cases to distinguish terms from the rest of the text. The relationship between components within a family is highlighted using a bolding convention. This convention calls for the use of bold type for all new requirements. For hierarchical components, requirements are presented in bold type when they are enhanced or modified beyond the requirements of the previous component. In addition, any new or enhanced permitted operations beyond the previous component are also highlighted using bold type. The use of italics indicates text that has a precise meaning. For security assurance requirements, the convention is for special verbs relating to evaluation.

This document follows the conventions introduced in the ISO/IEC 15408 series and ISO/IEC 18045.

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# Information security, cybersecurity and privacy protection — Evaluation criteria for IT security — Patch Management Extension for the ISO/IEC 15408 series and ISO/IEC 18045

## 1 Scope

This document specifies patch management (PAM) security assurance requirements and is intended to be used as an extension of the ISO/IEC 15408 series and ISO/IEC 18045.

The security assurance requirements specified in this document do not include evaluation or test activities on the final target of evaluation (TOE), but focus on the initial TOE and on the life cycle processes used by manufacturers. Additionally, this document gives guidance to facilitate the evaluation of the TOE, including the patch and development processes which support the patch management.

This document lists options for evaluation authorities (or mutual recognition agreements) on how to utilize the additional assurance and additional evidence in their processes to enable the developer to consistently re-certify their updated or patched TOEs to the benefit of the users. The implementation of these options using an evaluation scheme is out of the scope of this document.

## 2 Normative references

There are no normative references in this document.

## 3 Terms and definitions

For the purposes of this document, the following terms and definitions apply.

ISO and IEC maintain terminology databases for use in standardization at the following addresses:

— ISO Online browsing platform: available at https://www.iso.org/obp

— IEC Electropedia: available at https://www.electropedia.org/

**3.1**
**activation**
operation performed on a patch to transform the *initial target of evaluation (TOE)* (3.8) into the *final TOE* (3.4)

Note 1 to entry: Activation is an atomic operation which can only be done in one step (partial activation is not allowed).

Note 2 to entry: In addition to installing the modified functionality, this operation shall encompass a change in TOE identification.

Note 3 to entry: The TOE shall remain in a secure state even if interruption or incident occurs during such operation, which prevents the forming of the final TOE.

**3.2**
**end-of-support**
date until when the user can expect to receive new patches

Note 1 to entry: The end-of-support should be greater than the period of validity of the certificate.

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Note 2 to entry: The period of validity of the certificate can be extended through the standard assurance continuity.

**3.3**
**evaluation authority**
body operating an evaluation scheme

[SOURCE: ISO/IEC 15408-1:2022, 3.40]

**3.4**
**final target of evaluation**
**final TOE**
*initial TOE* (3.8) with the *patches* (3.11) applied

Note 1 to entry: The final TOE is obtained by combining the initial TOE and patch(es) to be loaded and activated on the initial TOE.

Note 2 to entry: The final TOE is not necessarily evaluated but assurance is gained through ALC_PAM on the initial TOE.

**3.5**
**flaw remediation**
assurance family ALC_FLR which provides requirements for the handling of security flaws

Note 1 to entry: This definition of flaw remediation is based on ISO/IEC 15408-3:2022, 12.1.

**3.6**
**identification data**
data that identifies the *initial target of evaluation* (3.8), the applied *patch(es)* (3.11) or the *final target of evaluation* (3.4)

**3.7**
**initial evaluation**
complete evaluation of the *initial target of evaluation* (3.8)

**3.8**
**initial TOE**
**initial target of evaluation**
*target of evaluation (TOE)* (3.18) that supports evaluated features allowing at least to securely load, activate and execute patch(es), without any applied patches

Note 1 to entry: The *final TOE* (3.4) is obtained by loading and activating the patches for the initial TOE.

Note 2 to entry: The final TOE may not be evaluated but assurance is gained through the evaluation of ALC_PAM on the initial TOE.

**3.9**
**loader**
piece of the *target of evaluation security functionality* (3.19) of the *initial target of evaluation* (3.8) that implements the *activation* (3.1) of a *patch* (3.11)

**3.10**
**maintenance**
process provided by an evaluation authority that recognises that a set of one or more applied *patches* (3.11) made to an *initial target of evaluation (TOE)* (3.8) has not adversely affected the assurance

Note 1 to entry: Changes in the development environment can be considered as maintenance if they relate to the TOE.

Note 2 to entry: Maintenance is typically applied in the context of certification.


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**3.11**
**patch**
type of source code or binary code to be added to an *initial target of evaluation (TOE)* (3.8) in order to introduce additions or modifications of a functional or security feature

Note 1 to entry: A patch is loaded on the initial TOE and activated to obtain the final TOE.

Note 2 to entry: Full replacement of a TOE is a possible implementation of "patchability" and a current practice for software TOEs.

**3.12**
**patch management**
**PAM**
processes applied during *patch* (3.11) development and patch release

**3.13**
**patch management documentation**
**PMD**
documentation describing the policies, processes, procedures related to the patching of the *target of evaluation* (3.18)

**3.14**
**patch verification mechanism**
technical mechanism to verify the integrity and/or authenticity of a *patch* (3.11)

**3.15**
**re-evaluation**
process of recognising that changes made to an *initial target of evaluation* (3.8) require independent evaluator activities to be performed in order to establish a new assurance baseline

Note 1 to entry: Re-evaluation seeks to reuse results from a previous evaluation.

**3.16**
**security assurance requirement**
**SAR**
security requirement that refers to the conditions and processes for the development and delivery of the *target of evaluation* (3.18), and the actions required of evaluators with respect to evidence produced from these conditions and processes

[SOURCE: ISO/IEC 15408-1:2022, 3.76]

**3.17**
**security relevance report**
**SRR**
document containing the assessment of security relevance of a *patch* (3.11)

**3.18**
**target of evaluation**
**TOE**
set of software, firmware and/or hardware possibly accompanied by guidance, which is the subject of an evaluation

[SOURCE: ISO/IEC 15408-1:2022, 3.90]

**3.19**
**target of evaluation security functionality**
**TOE security functionality**
**TSF**
combined functionality of all hardware, software, and firmware of a *target of evaluation (TOE)* (3.18) that is relied upon for the correct enforcement of the security functional requirements

[SOURCE: ISO/IEC 15408-1:2022, 3.92]

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**3.20**
**transport**
process of transferring patches from the developer to the user who applies the *patch* (3.11)

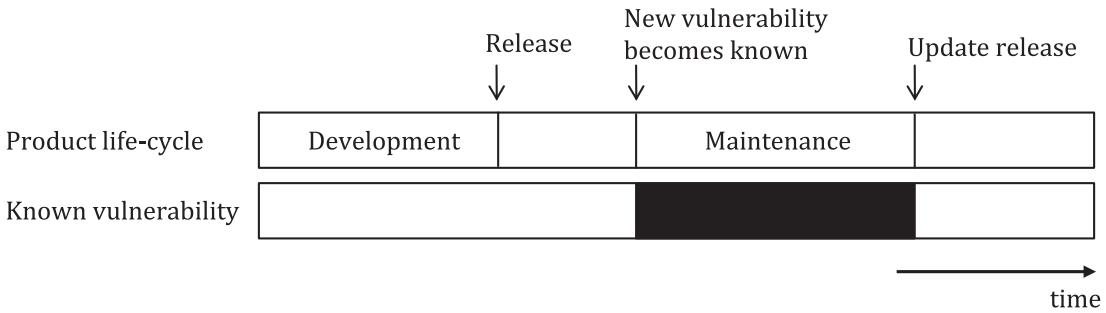
**3.21**
**vulnerability**
weakness in the *target of evaluation* (3.18) that can be used to violate the security functional requirements in a specified environment

Note 1 to entry: In the definition of ALC_PAM.1 in 5.2.4, the term flaw is used to ensure consistency with ALC_FLR components.

# 4 Overview

## 4.1 Background information

Figure 1 shows the product vulnerability timeline for the case after a new vulnerability is detected and becomes publicly known. Until the developer releases an update that removes the vulnerability, and that update is applied, the product will be insecure. This status is shown in black below.




**Key**

The product is vulnerable due to the lack of a patch.

**Figure 1 — Product vulnerability timeline**

Consequently, developers have a responsibility to build and release those updates in a short period of time after the vulnerability becomes known. Developers who obtained a certificate previously may request a re-evaluation of the TOE (for example for issuing a new certificate, or because it is mandated by their clients). In many real-world cases, re-evaluation does not happen for every patch of the product, mostly due to cost and delay.

Since the patched TOE has not been re-evaluated, the developer can introduce a regression defect while deploying the vulnerability fix or in the fix itself. In the absence of evaluation by a skilled third party, there is a general lack of assurance on the patched TOE. This transfers the decision to use either a previously certified or a recently patched version to the user of the TOE.

Therefore, the user of the TOE should run their own risk assessment to determine which version of the TOE to use. If users of the TOE limit themselves to evaluated versions, they therefore accept known vulnerabilities in the TOE. Further risk mitigation should also be done, i.e. additional compensating countermeasures against the new vulnerabilities should be implemented. Conversely, using patched TOEs can also include flaws introduced by the developer during the patch development or deployment.

Figure 2 illustrates the timeline and relationship of a TOE when a new vulnerability occurs, a patch becomes available and the status of the certification is not in sync.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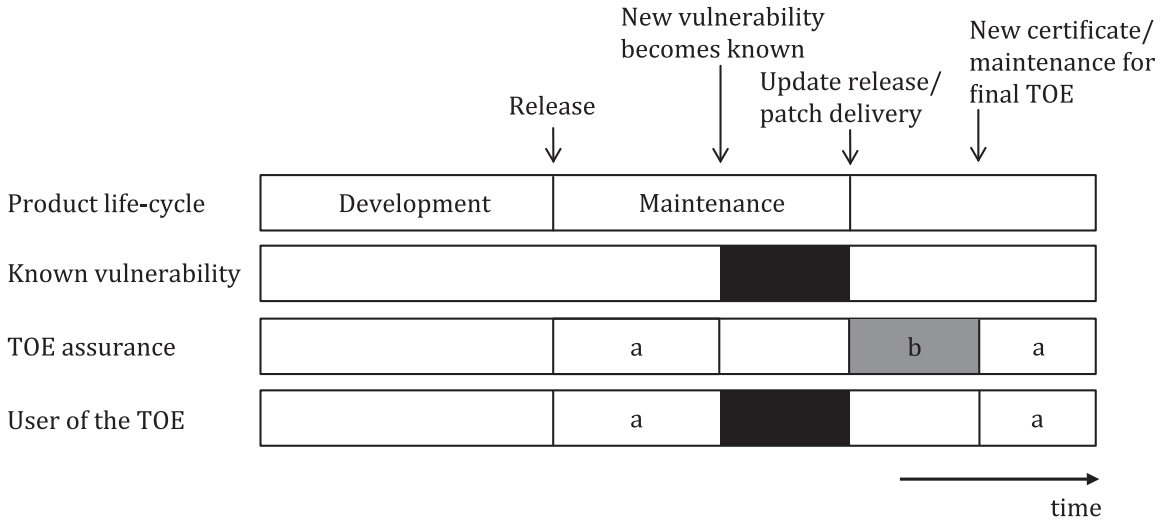


**Key**

| | |
|---|---|
| ■ | The TOE is vulnerable due to the lack of a patch. |
| ▒ | The user is unable to decide whether it is better to use the evaluated TOE or the patched TOE. |
| a | The user can use the (re-)evaluated TOE. |
| b | Time for maintenance / re-certification. |

**Figure 2 — Timeline showing availability of patch and the corresponding new certificate**

The focus is on the time for maintenance or re-certification (see Figure 2), in particular:

— how to ease re-evaluations, to optimally shorten the time for maintenance or re-certification;

— how to give some degree of assurance to the user so that, during this maintenance or re-certification period, they can choose to deploy the patched TOE.

This proposed patch management extension has the following advantages for the different stakeholders:

— Easing the re-evaluation process, therefore helping regulatory bodies in mandating re-evaluations when needed.

— Helping users to resolve the dilemma of whether to keep the evaluated version, or move to the patched version, by providing some degree of assurance on the patched TOE by assessing, during the initial evaluation that:

  — the patch deployment process provides procedural security measures against the introduction of regressions;

  — the TOE security functionality, including mechanisms allowing the TOE to be patched, are evaluated for conformity and robustness to avoid introducing vulnerabilities on the TOE.

— Helping developers by providing a standard way to assess the security of their patch development and deployment processes, as well as standard requirements to define the patching capabilities of their products.

— Helping evaluation authorities with a set of options they can provide within their policies to the customers (i.e. developers) to offer flexible and modern evaluation approaches.

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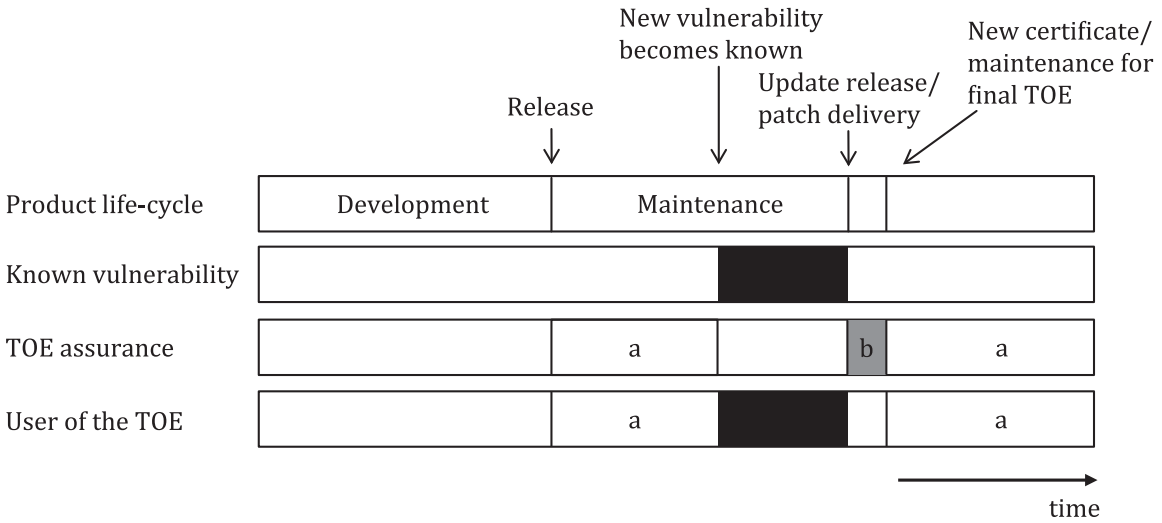
## 4.2 Proposed approach

The solution involves the following two aspects:

— Add additional functional requirements which address the patch or update functionality of the initial TOE. This document does not define mandatory content for the security problem definition or security functional requirements (SFRs). The security target or protection profile should contain TOE or TOE-type specific information. To facilitate the authoring of these documents, Annex C gives an example for a security problem definition and corresponding objectives. Additionally, Annex D includes guidance on how to write SFRs for the patch functionality.

— Add additional life cycle requirements (ALC_PAM) to get commitment from developers to consistently monitor for flaws or issues after release of the initial TOE, but also encourage developers to consistently generate evidence for future re-evaluations (see 5.2).

Figure 3 shows the application of ALC_PAM, which supports the timely delivery of the patch or update, but also the maintenance of the internal and external assurance activities.




**Key**

| | |
|---|---|
| ■ | The TOE is vulnerable due to the lack of a patch. |
| ■ | The user is unable to decide whether it is better to use the evaluated TOE or the patched TOE. |
| a | The user can use the (re-)evaluated TOE. |
| b | Time for maintenance / re-certification. |

**Figure 3 — Timeline showing application of ALC_PAM**

## 4.3 Non-public vulnerabilities

For many IT products, researchers discovering vulnerabilities are incentivised to not disclose the vulnerabilities until the developers have had an opportunity to patch them. In this case, it is plausible that the end user of the TOE is not aware of the vulnerability and the presence of the vulnerability can be considered a residual risk inherent to the use of any IT product. Consequently, many security patches are issued prior to end users and the public being made aware of the vulnerability.

The assurance family ALC_PAM introduced in this document provides a way to increase the assurance on developer patching procedures. When vulnerabilities are reliably fixed by patching procedures before the vulnerability is made public, there is less opportunity for successful attacks.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